

WESTERN RESOURCE ADVOCATES

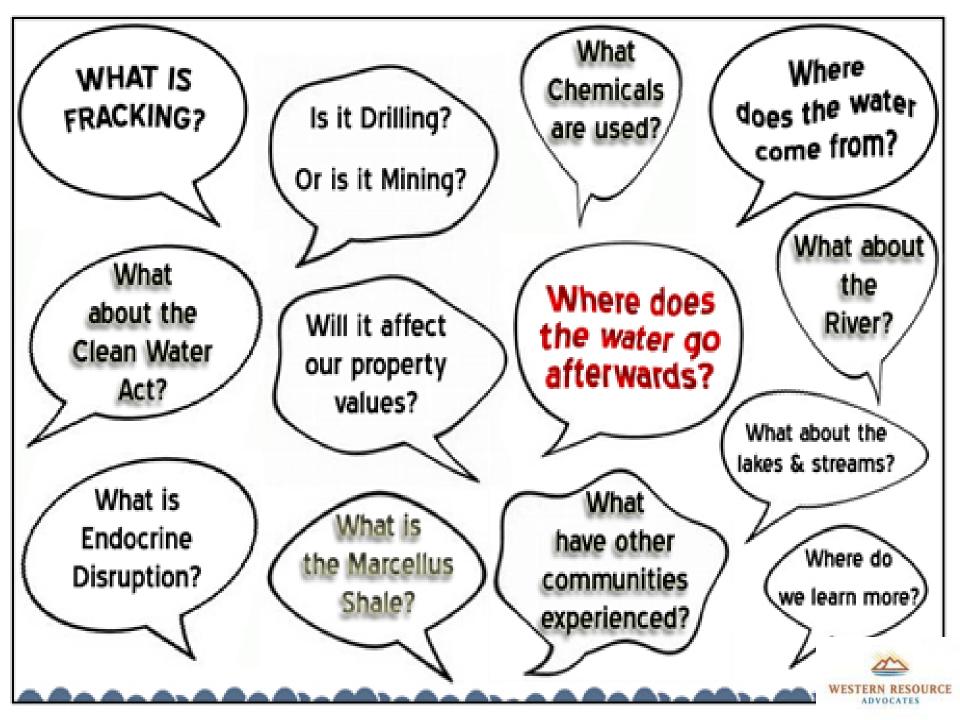
Mike Chiropolos Chief Counsel, Lands Program COGCC 2012 Stakeholder Process: Residential Setbacks

August 23,2012

Question:

Are Colorado's current setbacks under Rule 603 adequate to protect public health and safety, in light of where and how operations are conducted in 2012?





Commitment to a collaborative approach

- Thank you to stakeholders who have presented and listened throughout the process
- The door is open to discuss concerns as we move forward on hammering out a proposed rule



Identifying Common Ground: Principles with Broad Agreement

- We all use energy
- Protecting public health and the environment are paramount concerns
- Striking the right balance involves listening to valid concerns raised by all stakeholders
- Most or all of us support a clean energy future
- We all desire livable communities

What factors led to convening this group?

- Interest in considering changes to residential setbacks were tabled during the 2008 rulemaking
- COGCC recognized the importance of the issue, but ran short of time to craft a new rule
 - Tabled for later action
 - Citizens continue to consider it an urgent and leading concern
 - Top priority for public health from the outset



2012: What Is New or Different than 2008?

- More and more residents and communities are now potentially exposed to drilling and hydraulic fracturing
- Technology, geologic knowledge and operations have evolved since 2008
 - Focus of new drilling activity is shifting from the Piceance Basin in NW CO to the Niobrara on the Front Range
 - Leading operators in Niobrara have the capacity to drill up to 9,000 foot horizontally – unheard of in 2008
 - Piceance operators have drilled 50 or more bores on a single pad



The Niobrara: Concerns and Opportunities

The "game changer" has been the combination of two wellknown technologies — horizontal drilling and hydraulic fracturing — said Peter Dea, chief executive of Cirque Energy, a Denver-based independent driller in the Niobrara.

http://www.denverpost.com/business/ci_17807084#ixzz24JV00 92L

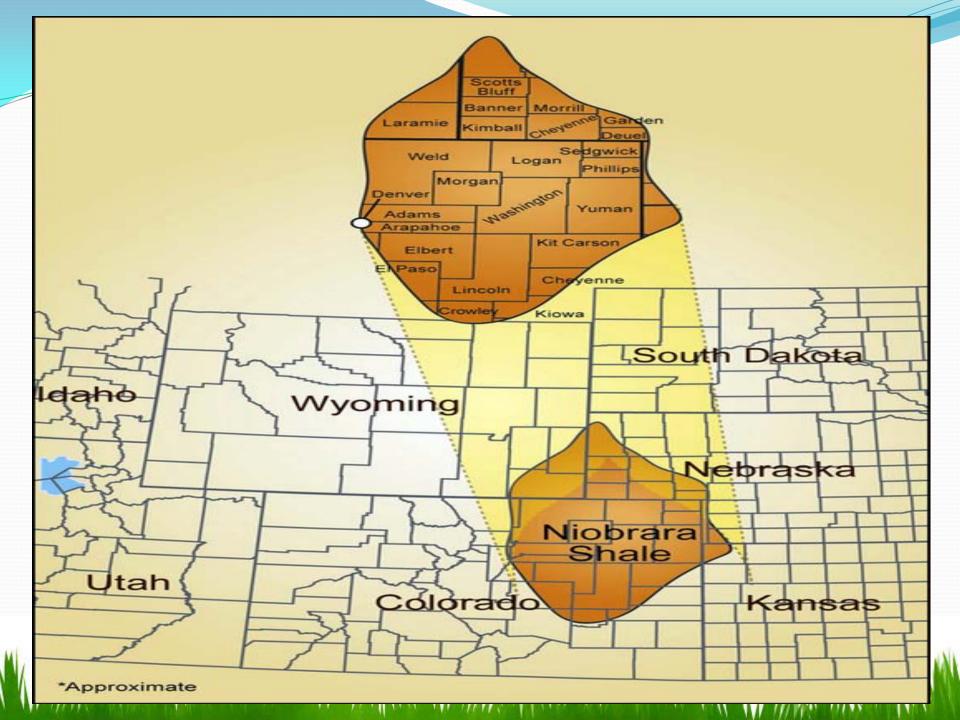
CGS, ROCKTALK: http://geosurvey.state.co.us/pubs/Documents/rtv13n1%204-15-11%20B.pdf



JACKSON SEDGWICK Sand Wash ROUTT -9 LARIMER LOGAN 000 PHILLIPS MOFFAT o di **North Park** MORGAN WELD BOULDER Piceance GRAND PROMPLELD YUMA WASHINGTON ADAMS RIO BLANCO DENVER EII.Ph FERSON CLEAR GARFIELD ARAPAHOE CREEK EAGLE SUMM . **Denver Julesburg** PARK KIT CARSON LINCOLN DOUGLAS ELBERT PITKIN LAKE MESA, TELLER South CHEYENNE DELTA Park EL PASO CHAFFEE **GUNNISON** FREMONT KIOWA MONTROSE CROWLEY PUEBLO Paradox CUSTER Canon City OURAY SAGUACHE SAN MIGUEL Embayment HINSDALE PROWERS BENT OTERO San Luis SAN MINERAL DOLORES, JUAN HUERFANO RIO GRANDE ALAMOSA Hugoton LA PLATA Raton BACA MONTEZUMA COSTILLA LAS ANIMAS CONEJOS San/Juan ARCHULETA COGCC, 2010 100 Miles Legend 25 50 Oil and Gas Basins Horizontal Well Permits (2010)

Horizontal Well Permits (1987- 2009)

IN



Two Central Principles

- 1. <u>Minimize quantities of materials of concern to reduce</u> <u>the risk of exposure</u>
 - The less toxic or harmful chemicals or other products used, stored or transported in conjunction with operations, the better
- 2. Maximize distances to reduce the risks of exposure
 - The longer the distance between toxic materials and people, the less likely nearby residents will be exposed to unhealthy quantities that could have adverse health impacts
 - Applies both to normal operations <u>and</u> accidents or spills



"Social License to Operate"

- Like any other industry, oil and gas must strives to be a good neighbor and address community concerns
- This concept or phrase is borrowed from the "Golden Rules" World Energy Outlook Report published this year, http://www.worldenergyoutlook.org/media/weowebsite/ 2012/goldenrules/WEO2012_GoldenRulesReport.pdf.



Longer Setbacks Have Proven Workable

- La Plata County successfully administers a 450 foot setback
 - Technology has improved significantly since first approved
- Longmont's new regs approved a 750 foot setback
 - First drilling plan appears to have found a way to meet or exceed
- Several states longer than Colorado
 - Maryland: 1,000 feet
 - West Virginia: 625 feet
 - Pennsylvania, Louisiana & North Dakota: 500 feet



Proposed Changes to Rule 603

- WRA, SJCA & WCC letter dated July 25, 2012:
 - Increased residential setback of 1,000 feet
 - Only residences, not all structures
 - Tiered rule providing a greater 1,500 setback for public facilities including schools and hospitals
 - Explore the potential for mandatory best practices to reduce quantities of toxic substances
 - Look at the big picture by addressing other concerns regarding today's oil and gas footprint, technologies and risks
 - Water quality, planning and drilling technologies



COGA Conference (August 15, 2012)

Governor Hickenlooper stated that several initiatives warrant attention:

- Setbacks
- Fugitive methane emissions
- Wellbore integrity standards and testing
- Baseline water testing and monitoring going to water quality protection



Residents' Concerns re: Drilling Near Neighborhoods

- Local elected officials have been increasingly hearing from residents
- What can we do at state level to address those concerns?
- Can updating state rules go a long way towards addressing residents' concerns about health and safety, and industry's concerns about the overall regulatory framework?
- Can we avoid more litigation between the State and political subdivisions of the State?



Questions & Concepts I

- How can we work collaboratively to identify solutions that protect public health and address the concerns of other stakeholders?
- What is the proper scope of a rulemaking?
 - Just Rule 603, or broader? Scope of 603 topics?
- What about planning?
 - Are there existing rules that have been under-utilized?
 - CDPs under Rule 216 or a Gap UNDER 503?



Questions and Concepts II

- Are legislative approaches better suited to address certain issues?
- What issues may depend largely on inspection, enforcement, response, and education?
- Can COGCC develop a fact sheet on target mineral formations including a summary of features and proven/potential drilling technologies?



Closing Questions

- Is it time to get started on formulating a draft rule?
- What needs to be done to integrate natural gas into the Clean Energy Vision that outlines a climate-friendly future for Colorado and the region?
 - http://www.westernresourceadvocates.org/energy/cev.php



What's at stake?

- Healthy environment and communities
- A livable climate
- Jobs and prosperity
- Energy